

Transit-Oriented Development Zoning Map Amendments

November 26, 2024 Planning Commission

Public Outreach December 2023 to Present

Timeline

- December 2023 Initial meeting with housing advocates
- July 1, 2024 Beltzhoover Consensus Group Board Representatives
- July 11, 2024 Lawrenceville Corporation and Lawrenceville United
- July 18, 2024 Beltzhoover Consensus Group
- July 23, 2024 Polish Hill Civic Association Board Representatives
- July 25, 2024 Jasmine Nyree Homes Inc., Board Representatives
- August 1, 2024 Knoxville Community Council
- August 5, 2024 Bloomfield Development Corporation
- August 22, 2024 Mt. Washington CDC Board

Timeline Continued

- August 27, 2024 Beltzhoover Consensus Group Follow-Up
- August 28, 2024 Allentown CDC Community Meeting
- September 30, 2024 Joint Development Activities Meeting <u>South</u> <u>Hills Junction</u>, Beltzhoover Consensus Group and Mount Washington Community Development Corporation
- October 10, 2024 Development Activities Meeting <u>Herron</u> <u>Avenue Station</u>, Polish Hill Civic Association
- October 14, 2024 Development Activities Meeting <u>Sheraden</u> <u>Station</u> – Jasmine Nyree Homes, Inc.

Public Engagement Summarized

- 11 Meetings with Community discussing TOD changes
- 3 DAMs held in late September and October

Summary of Comments & Questions – Development Activities Meetings

- Opposition to increased housing density, citing parking concerns
- Inquiries regarding current uses and effect of zoning change on uses
- Concern for displacement related to increased development
- Concern over environmental impact of zoning changes
- Character of neighborhood could change with density
- Support for additional housing near transit, citing PRT community engagement and Housing Needs Assessment (2022)
- Gentle pushback on parking concerns, support for mode shift
- Request for continued community input opportunities for future projects following zoning map changes

Summary of Comments & Questions – Development Activities Meetings (Continued)

- Support for TOD benefits, including affordability and affordable housing, inclusion, housing justice, environmental sustainability
- Questions regarding choice of sites
- Concern for future of park-and-ride options for some PRT sites
- Concern for types of businesses in areas rezoned for mixed-use
- Suggestions for additional rezoning efforts
- Support for host Registered Community Organizations
- Support for additional amenities/businesses
- Request for traffic calming near transit areas

Summary of Comments – Engage PGH

- Support for additional housing near transit, citing PRT community engagement and Housing Needs Assessment (2022)
- Support for TOD benefits, including affordability and affordable housing, inclusion, housing justice, environmental sustainability
- Suggest no parking requirement
- Suggest grocery store requirement
- Suggest reduced setback requirement
- Request for more "aggressive" approach across all areas near transit

Changes to TOD Based on Comments

- Changed several maps from initial proposal
 - Some additions / subtractions of individual parcels or rezoning boundaries
 - Some areas changed in line with community feedback
 - Some proposals changed due to inaccurate locations

What is Transit-Oriented Development?

Transit-oriented development (TOD) is the creation of compact, walkable, pedestrian-oriented, mixed-use communities centered around transportation infrastructure, such as bus lines, transit stations, and light rail.

- Today: 37% of land within ½ mile walkshed of fixed guideway transit (busways, light rail) are zoned to allow multi-family development.
- Goal is to amend Zoning around transit stations to allow multifamily development and expand feasible by-right development.



Benefits of TOD



Reduced Dependence on Cars Increased Transit Ridership

Sustainable Growth Enhances Social Equity

Zoning Map Changes for Transit-Oriented Development

How did we figure out what areas to prioritize?

- 1. DCP calculated the areas within a half-mile of each station.
- 2. Each area is analyzed based on several factors:
 - Floodplain
 - Landslide Prone
 - Steep Slope
- 3. After this analysis, the preferred parcels were narrowed down based on:
 - who owns the property
 - what is currently on the property
 - the size of the property
 - past efforts to develop the property

Herron Station – by the numbers

Herron Station walkshed – 217 acres of land within ½ mile walk of the station

- Station is in Polish Hill, but the walkshed extends into the Strip District and Lawrenceville
- Only 55 acres (25.3%) allows Multi-Family development by right
- Additional 70 acres (32%) allows M-F by Special Exception
- Environmental Issues:
 - 19 acres (9%) in Floodplains
 - 100 acres (46%) in Landslide-Prone areas
 - 49 acres (23%) in Steep Slope areas
 - Lots of overlap between Landslide-Prone and Steep Slope areas

Pittsburgh Regional Transit: Herron Station Area Plan

- Engaged with Polish Hill, Lawrenceville, Strip District, City, County, URA, SPC
- "Encourage an equitable mix of transitsupportive uses in station areas to service people from diverse income-groups.
 Design places that are not car-dependent.
 Discourage large, auto-oriented uses in these areas. This can include affordability requirements or incentives" (page 80)
- Plan recommends equitable TOD strategies and specifically calls for zoning map amendments, including the area along Ruthven St and Herron Ave (page 76)



Riverfront Industrial Mixed Use

> Urban Industrial

> > East Busway at Herron Station

> > > Hillside

Two-Unit Residential High Density

Local Neighborhood Commercial

> Robert Williams Beau(yill)

10 min Walkshed



Rezone blocks between 34th and 36th St along Smallman St into RIV-IMU

> Rezone Parcel#26-A-91 at Liberty Ave and 37th St into R-MU

> > authorite the

To Swissvale

Rezone Ruthven St and Herron Ave from Hillside to R-MU

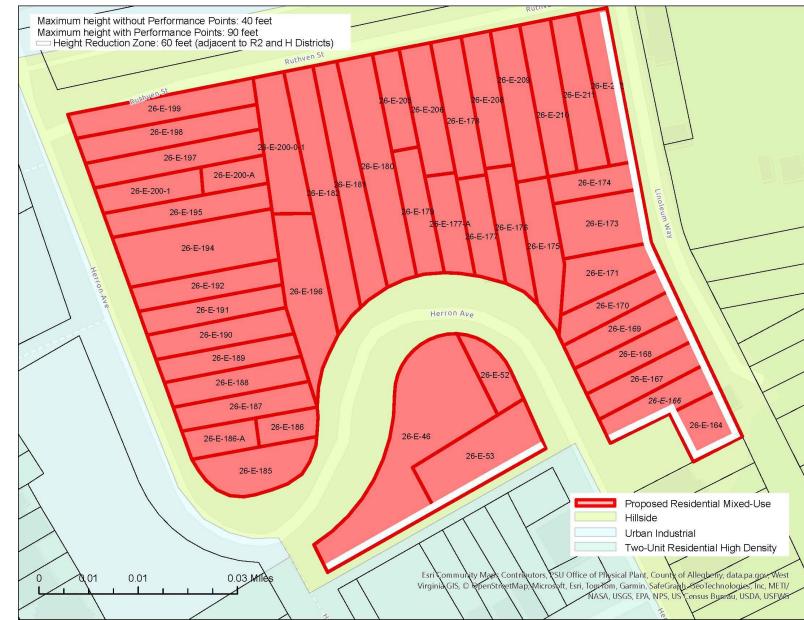
Herron Station

MLK. Jr. East Busway

Rezone block between Bigelow Blvd and Bethoven St into R-MU

St into R-MU

Change from Hillside (H) to **Residential Mixed Use (R-MU)**



Change from Hillside (H) to Residential Mixed Use (R-MU)

Proposed Height in R-MU:

- Maximum Height without Performance Points 40 feet
- Maximum Height with Performance Points 90 feet

Height Reduction Zone – restricts building height for twenty (20) feet into the development parcel – maximum height permitted in the adjacent zoning district plus twenty (20) feet.

• 60 Feet - Adjacent to H and R2 Districts

Proposed Max Height:

<u>90 Feet</u>

Height Precedent:

John Paul Plaza Apartments

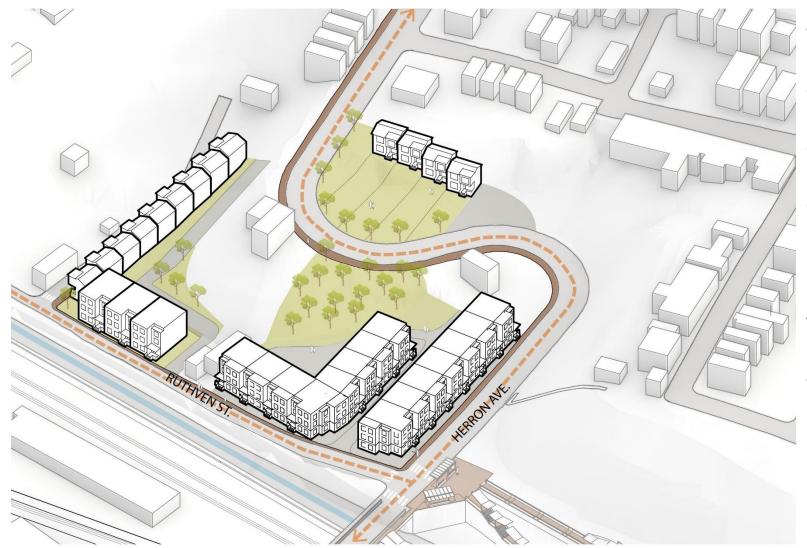




Currently zoned as Hillside (H) with a minimum lot size of 3,200 sq ft. This allowed for the creation of single family detached housing on individual lots for a total of 17 parcels.

The minimum development approach illustrated here shows that new development could include a total of **36 townhouses.***

* The site plan is for illustration and does not include full conceptual development.



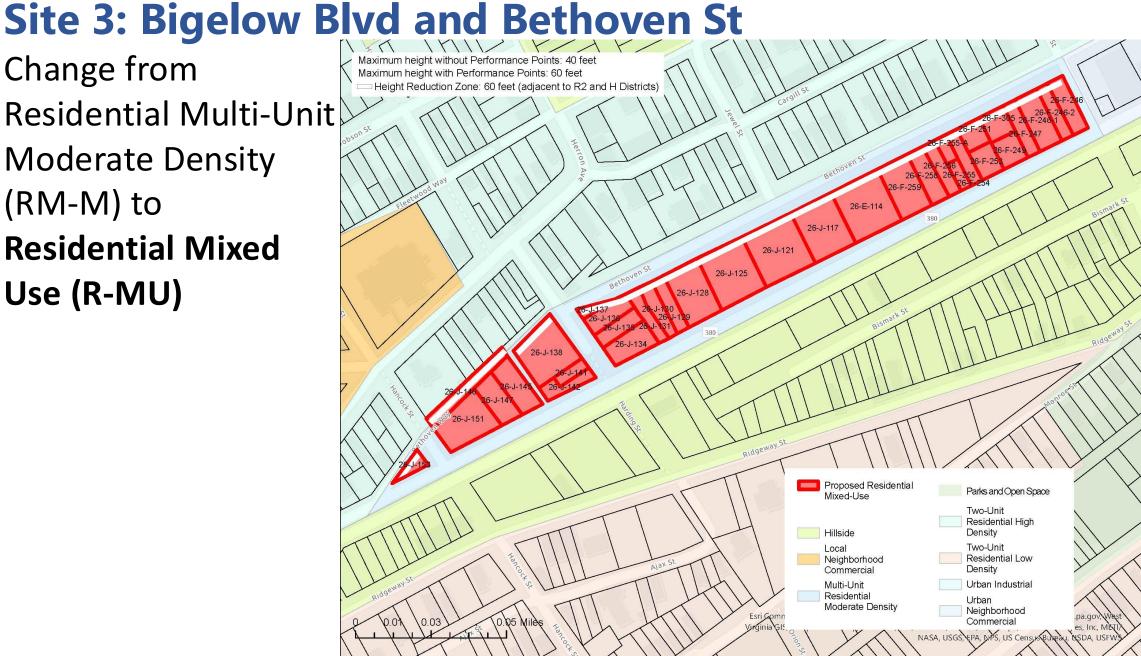
The median development approach illustrated here shows that development under R-MU could include denser building forms of walk-up apartments of 3 units each while maintaining in-fill townhouses to better integrate with development further up the hill and across Linoleum way.

Total: 67 units including apartments of 1,500 sq ft and 12 townhouses.



The maximum development approach illustrated here shows a multi-unit residential development across the Herron Station access with context in-fill townhouses and walkups that step down along Ruthven St towards the existing residential community.

Total: 132 units including a range of apartments from 800 to 1,500 sq ft and 12 townhouses Change from Residential Multi-Unit Moderate Density (RM-M) to **Residential Mixed** Use (R-MU)



Change from Residential Multi-Unit Moderate Density (RM-M) to Residential Mixed Use (R-MU)

Proposed Height in R-MU:

- Maximum Height without Performance Points 40 feet
- Maximum Height with Performance Points 60 feet

Height Reduction Zone

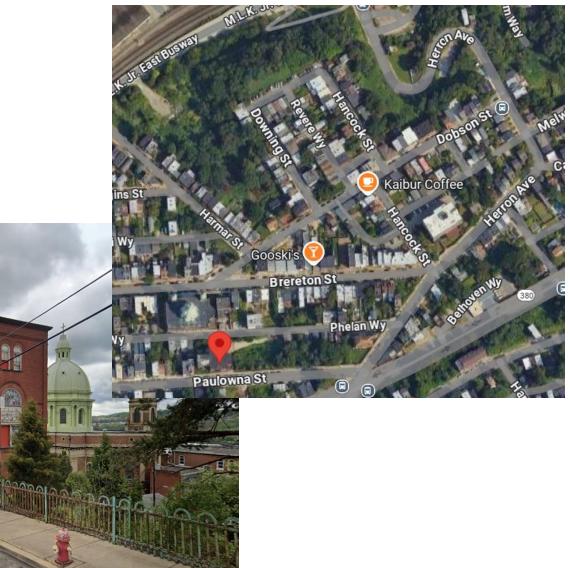
• 60 Feet - Adjacent to H and R2 Districts

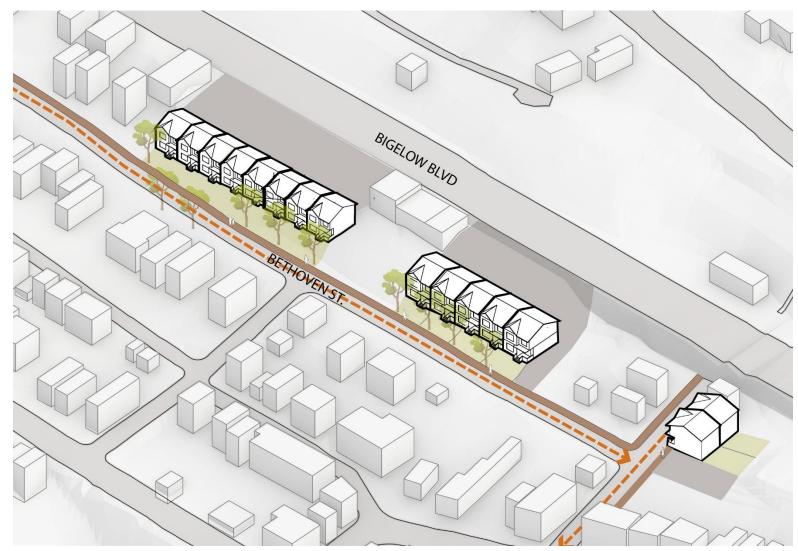
Proposed Max Height:

<u>60 Feet</u>

Height Precedent:

3029 Paulowna Street

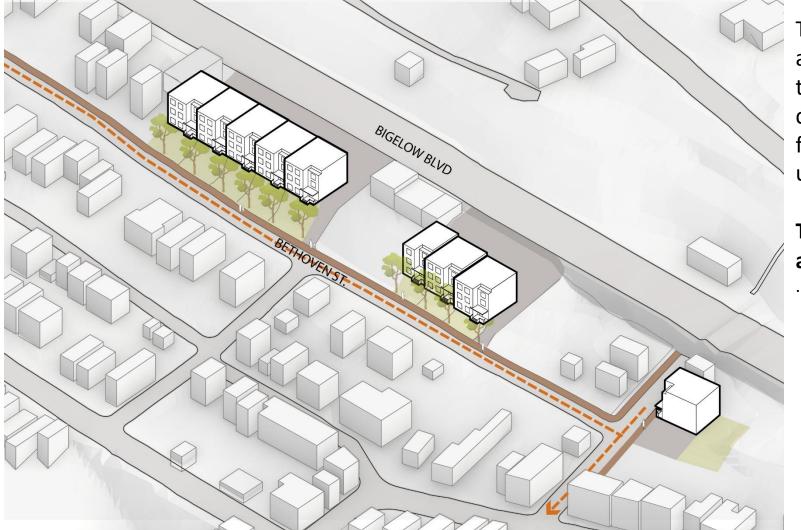




Currently zoned as Residential Multi-Unit Moderate Density (RM-M) with a minimum lot size of 3,200 sq ft. This allowed for a total of 15 units of residential development.

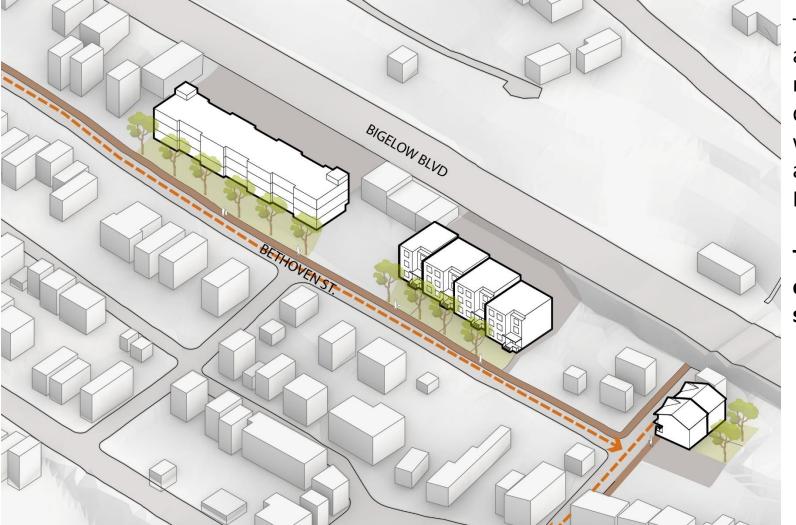
The minimum development approach illustrated here shows that new development could include a total of **15 townhouses.***

* The site plan is for illustration and does not include full conceptual development.



The median development approach illustrated here shows that development under R-MU could include denser building forms of walk-up apartments of 3 units each.

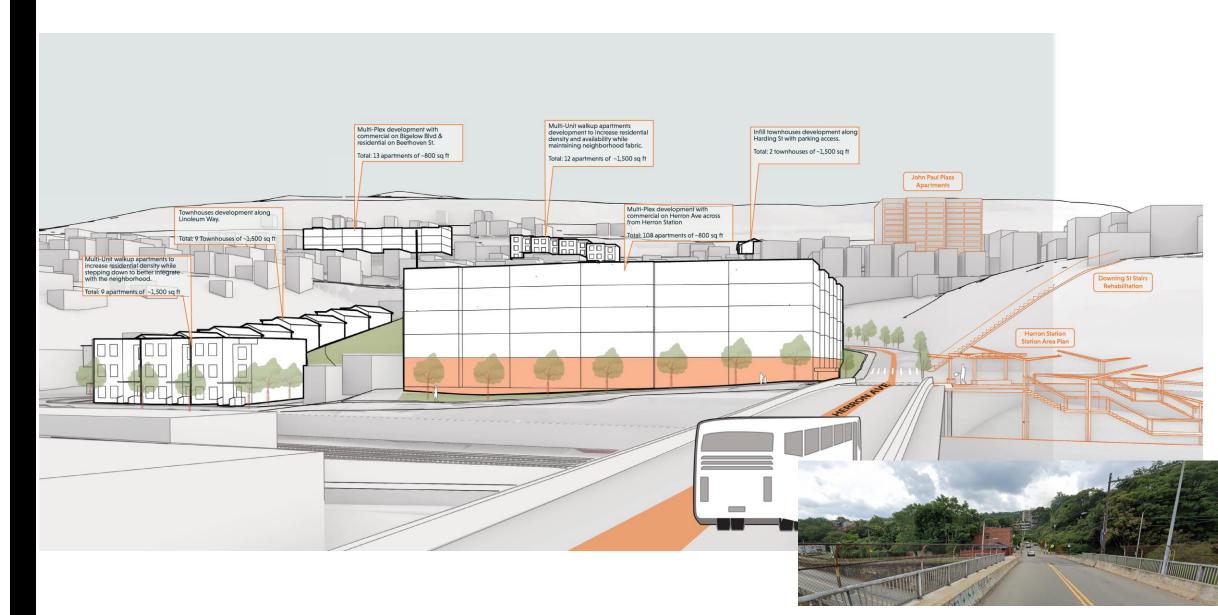
Total: 23 units including apartments of 1,500 sq ft.



The maximum development approach illustrated here shows a multi-unit residential development on one of the site with context in-fill townhouses and walkups that step down along Bethoven St towards Harding Way.

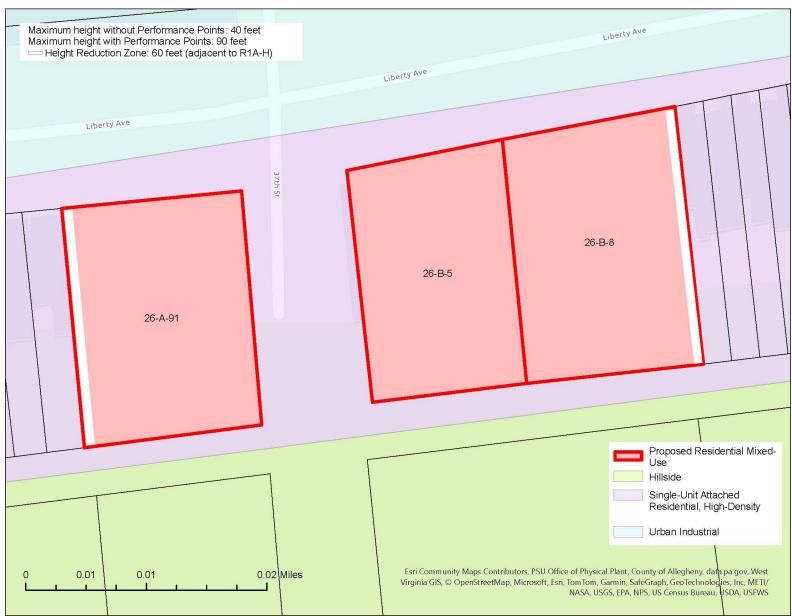
Total: 27 units including a range of apartments from 800 to 1,500 sq ft and 2 townhouses

Sites 1 and 3: Perspective View



Site 2: Liberty Avenue and 37th Street

Change from Single-Unit Attached Residential (R1A-H) to **Residential Mixed Use** (**R-MU**)



Site 2: Liberty Avenue and 37th Street

Change from Single-Unit Attached Residential (R1A-H) to Residential Mixed Use (R-MU)

Proposed Height in R-MU:

- Maximum Height without Performance Points 40 feet
- Maximum Height with Performance Points 90 feet

Height Reduction Zone –

• 60 Feet - Adjacent to H or R1A districts

Site 2: Liberty Avenue and 37th Street

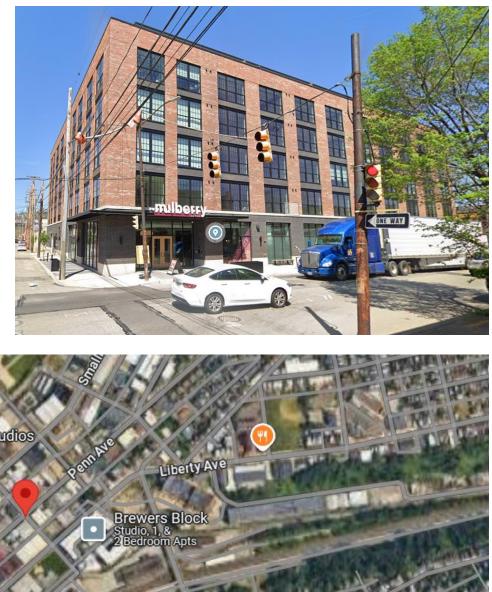
Proposed Max Height:

<u>90 Feet</u>

Height Precedent:

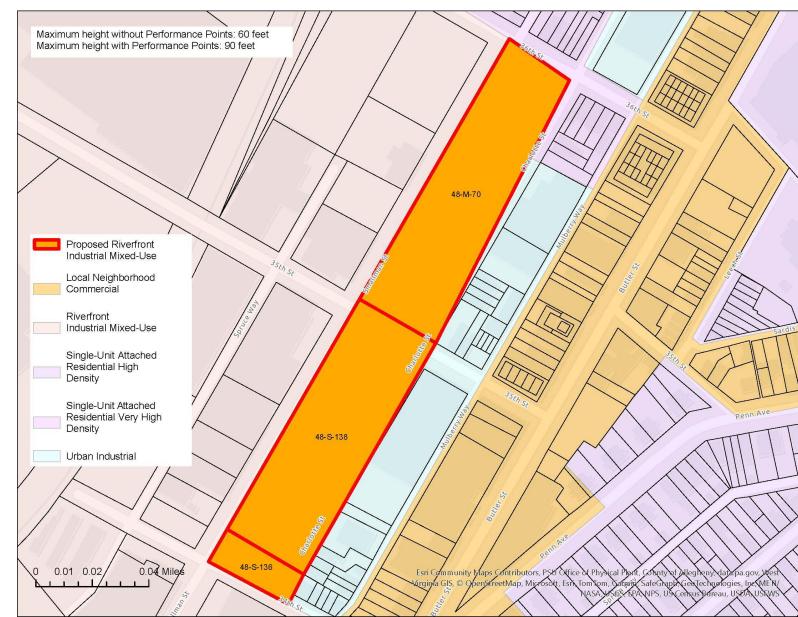
3201 Penn Avenue

@68 Feet



Site 4: Smallman St between 34th & 36th St

Change from Urban Industrial (UI) to **Riverfront Industrial Mixed Use (RIV-IMU)**



Site 4: Smallman St between 34th & 36th St



Currently zoned as Urban Industrial (UI) which allows for a lot of density for a total of 240 apartments units of ~800 sq ft.

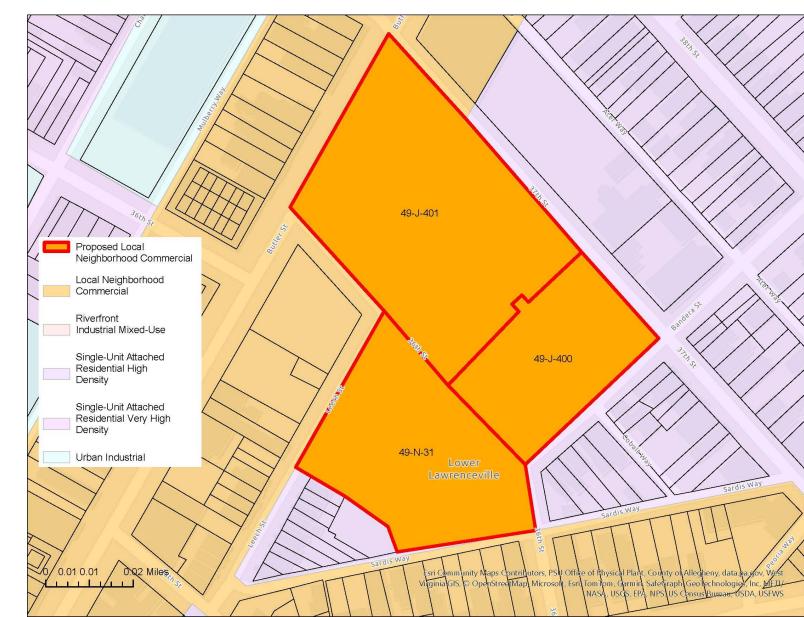
The change to RIV-IMU allows the use of the Performance Points system to allow for buildings that have more residential potential.

The development approach illustrated here shows that with performance points a total of **310 apartments of 800 sq ft are possible.**

* The site plan is for illustration and does not include full conceptual development.

Site 5: St. Augustine Plaza

Change from Single Unit Attached Residential High Density (R1A-H)to **Local Neighborhood Commercial (LNC)**



What We Heard

- Concern for parcels zoned Hillside, and whether geological testing was conducted
- Concern for current neighborhood character, particularly around the proposed changes to Bigelow-Bethoven site
- Opposition to increased housing density, citing parking concerns
- Support for additional housing near transit, citing PRT Herron Avenue Station Area Plan
- Request for continued community input opportunities for future projects following zoning map changes
- Suggestions for additional rezoning efforts, particularly within the UI districts in Lower Lawrenceville

Changes Since Initial Briefing

 New maps on Engage PGH, including Height Reduction Zone within proposed R-MU changes

South Hills Junction – by the numbers

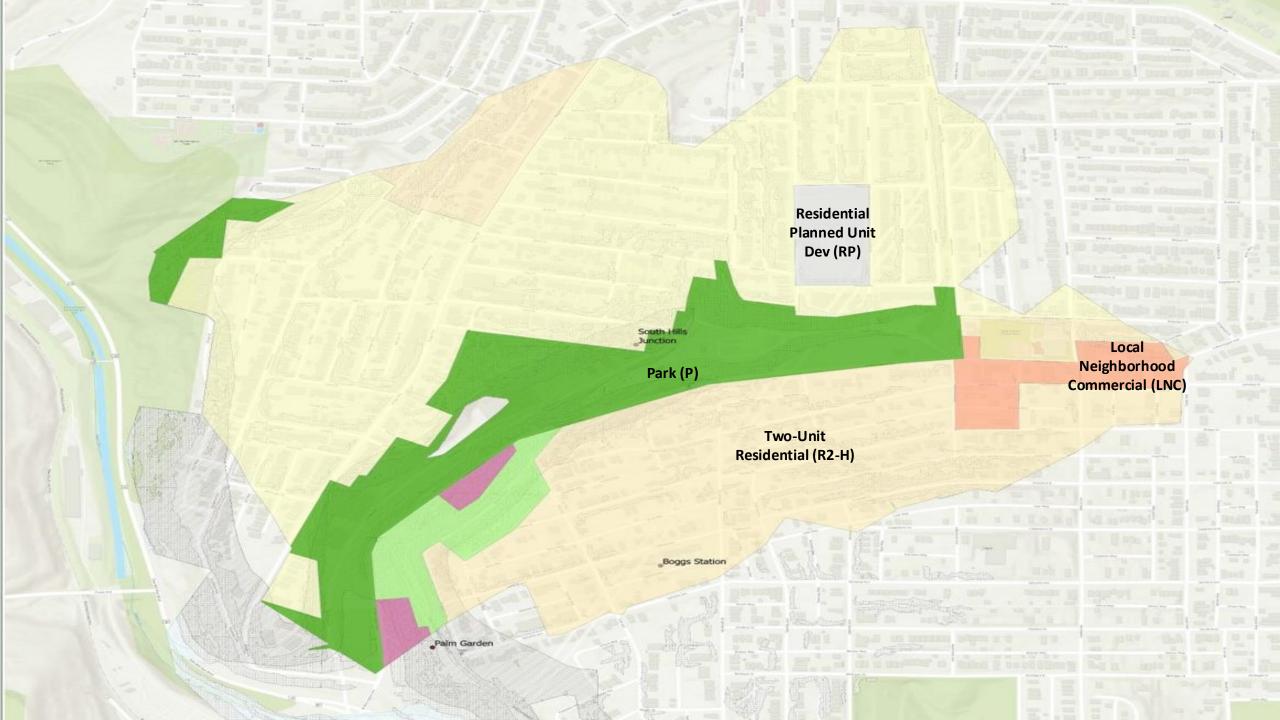
South Hills Junction walkshed – 227.8 acres of land within $\frac{1}{2}$ mile walk of the station

- Primarily in Mount Washington & Beltzhoover with a small portion in Allentown
- Only 13 acres (5.7%) allows Multi-Family development by right
- Environmental Issues:
 - 34.7 acres (15.2%) in Landslide-Prone areas
 - 44.6 acres (19.6%) in Steep Slope areas
 - Lots of overlap between Landslide-Prone and Steep Slope areas

Pittsburgh Regional Transit: South Hills Junction Station Area Plan

- PRT finalized the South Hills Junction Station Area Plan in 2021 and conducted several rounds of community engagement in the area.
- Lots of potential for meaningful development and regulatory changes due to the station's location.





10 min Walkshed

Rezone RP district into R-MU

Rezone Parcels #15-C-82 and #15-C-82-0-1 from Parks (P) to Residential – Mixed Use (R-MU) in concert with the SHJ Station Area Plan



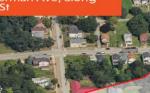
Rezone LNC district into R-MU, including Site 3 areas



Extend LNC into R2-H district from Vincent St to Curtin Ave, along Climax St

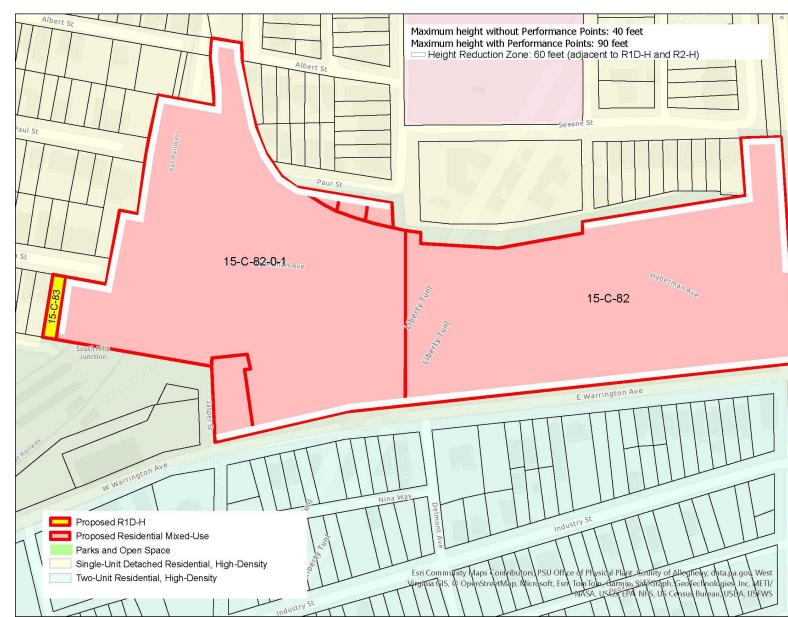


Extend LNC into R2-H district from Montooth St to Haberman Ave, along Climax St



500 Feet

Change parcels 15-C-82-01, 15-C-82, 15-C-197, 15-C-197-A, 15-C-196, and 15-G-12 from Park (P) to **Residential Mixed Use (R-MU)**



Change from Park (P) to Residential Mixed Use (R-MU)

Proposed Height in R-MU:

- Maximum Height without Performance Points 40 feet
- Maximum Height with Performance Points 90 Feet

Height Reduction Zone

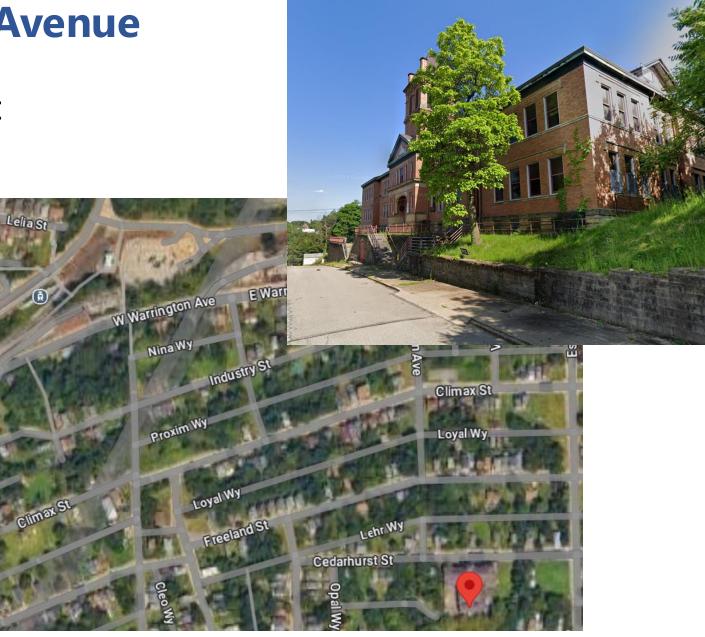
• 60 Feet - Adjacent to R1D and R2 Zones

Proposed Max Height:

<u>90 Feet</u>

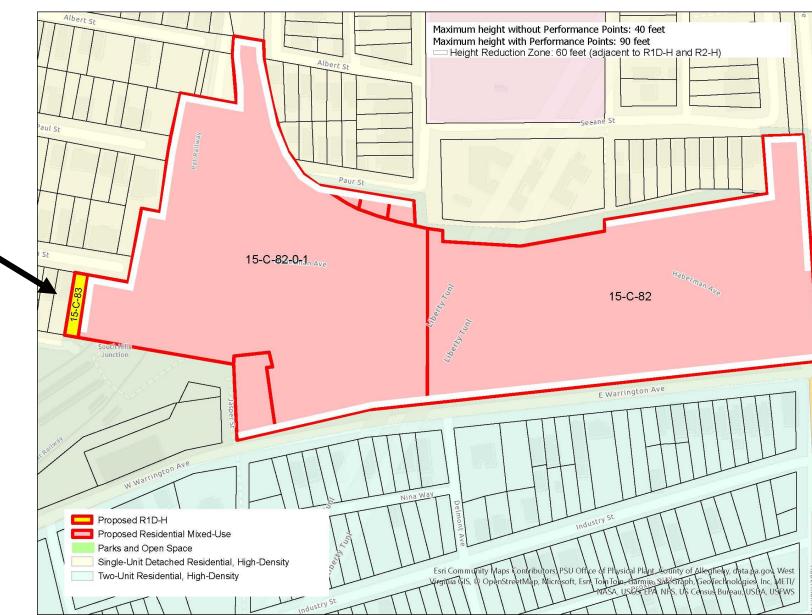
Height Precedent:

320 Cedarhurst Street, former Beltzhoover Elementary School



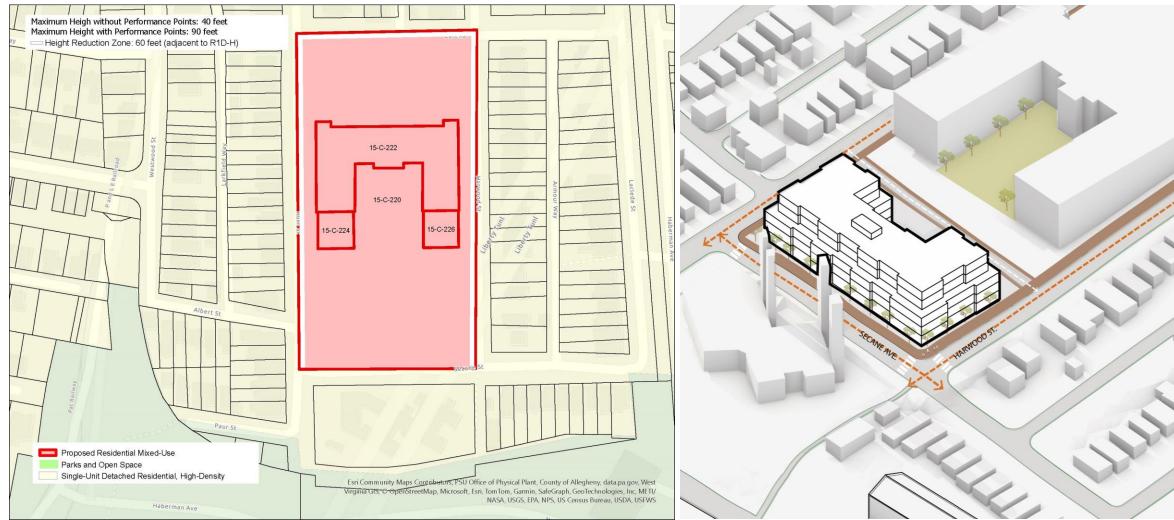


Change parcel 15-C-83 from Park (P) to Single Unit Detached Residential (R1D-H)



Site 2: South Hills Retirement Residence

Change parcels 15-C-222, 15-C-224, 15-C-226, and 15-C-220, from Residential Planned Unit Development (RP) to **Residential Mixed Use (R-**



Site 2: South Hills Retirement Residence

Change from Residential Planned Unit Development (RP) to Residential Mixed Use (R-MU)

Proposed Height in R-MU:

- Maximum Height without Performance Points 40 feet
- Maximum Height with Performance Points 90 Feet

Height Reduction Zone

• Adjacent to R1D zone – 60 feet

Site 2: South Hills Retirement Residence

Proposed Max Height:

<u>90 Feet</u>

Height Precedent:

South Hills Retirement Residence





Site 3: Montooth / Climax / Haberman / Warrington

Change from Two-Unit Residential High Density (R2-H) to Local Neighborhood Commercial (LNC)



Site 4: Vincent / Industry / Curtin / Climax

Change from Two-Unit Residential High Density (R2-H) to **Local Neighborhood Commercial (LNC)**



Potential Development on Sites 3 and 4



What We Heard

- Concern over displacement caused by increased development, particularly in Beltzhoover
- Concern that increased housing density would stress current neighborhood amenities; suggest that businesses should come first before housing
- Opposition to increased housing density, citing parking concerns
- Concern for types of businesses that might come, would want additional community input if rezoned and additional businesses show interest in the area
- Suggest that neighborhood residents have "first choice" of rezoned parcels
- Request for continued community involvement in future rezoning or development proposals
- Suggest road safety considerations for any new development, particularly along Warrington near South Hills Junction, e.g. lighting for crosswalks, traffic calming

Changes Since Initial Briefing

• New maps on Engage PGH, including Height Reduction Zone within proposed R-MU changes

Sheraden Station – by the numbers

Sheraden Station walkshed – 249.5 acres of land within $\frac{1}{2}$ mile walk of the station

- Primarily in Sheraden, small portion in Crafton Heights
- Only 39.5 acres (15.8%) allows M-F by right
- Another 23.5 acres (9.4%) allows M-F by Special Exception
- Environmental Issues:
 - 93.3 acres (37.4%) in Landslide-Prone areas
 - 57.1 acres (22.9%) in Steep Slope areas
 - Lots of overlap between Landslide-Prone and Steep Slope areas

Two Unit Residential

> Local Neighborhood Commercial

West Busway at Sheraden Station

Hillside

Urban Industrial

Two Unit Residential

Residential Planned Unit Development **10 min Walkshed**

Rezone 600 block of Sherwood Ave and the 3000 block of Ashlyn St into R-MU to facilitate multi-unit around the Jasmine Nyree Campus

Extend LNC zoning south of Chartiers Ave between Allendale St and Citadel St

ay

Extend LNC zoning on SW corner of Chartiers Ave and Hillsboro St Parcel #42-R-

Sheraden Station

Rezone to R-MU

Rezone to R-MU along Hilsboro St between Bridely

Support TOD on PRT-owned property by rezoning as R-MU

West Busway

Transa Mar. Chartiers Ave

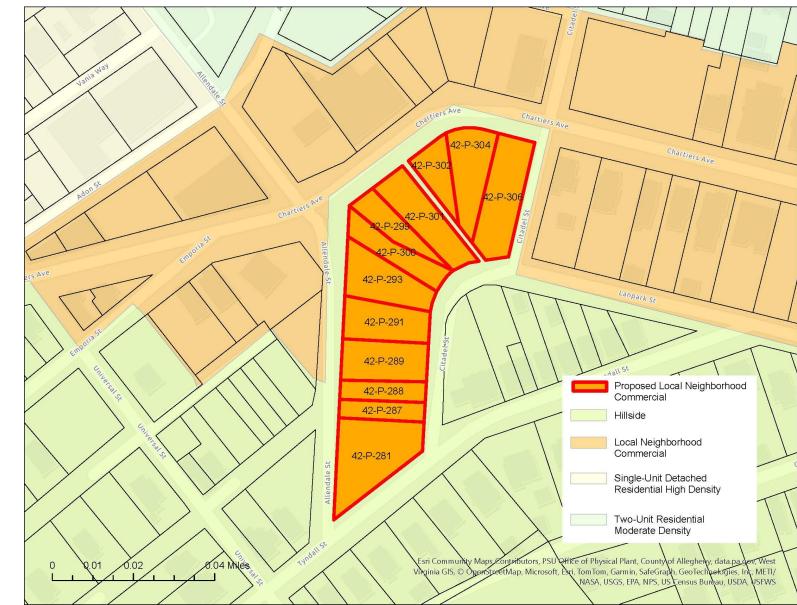
and Forest Ways

500 Feet

(N)

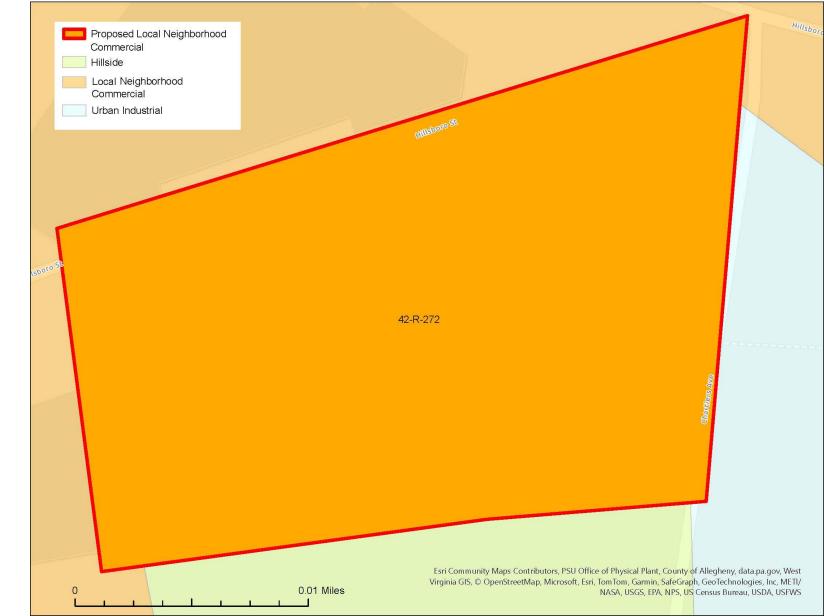
Site 1: Chartiers Ave, Citadel Street, Tyndall Street, Allendale Street

Change from Hillside (H)to Local Neighborhood Commercial (LNC)



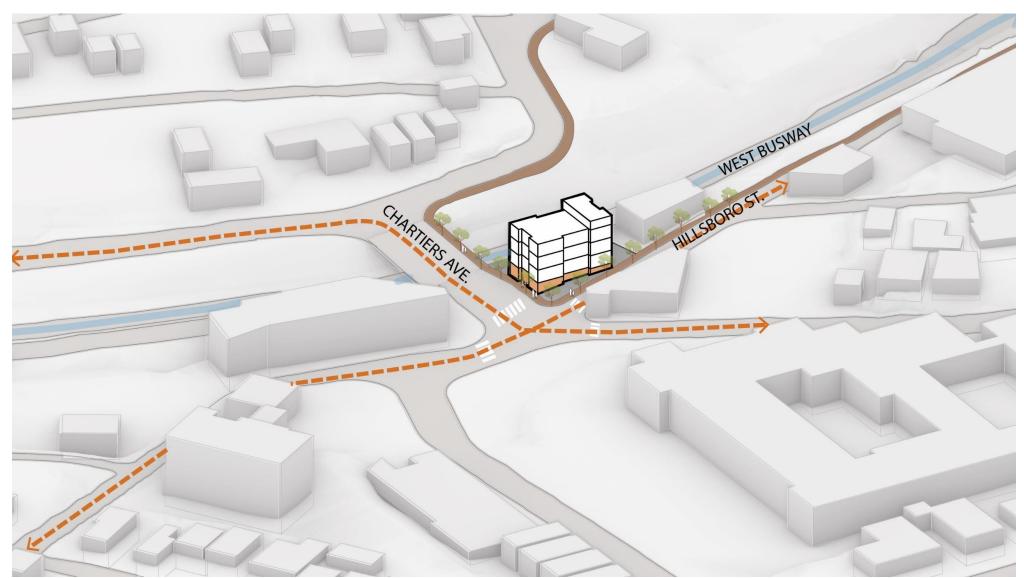
Site 1: 42-R-272 2819 CHARTIERS AVE

Change from Hillside (H) to Local Neighborhood Commercial (LNC)



Site 1: 42-R-272 2819 CHARTIERS AVE

Change from Hillside to Local Neighborhood Commercial



Site 2: Jasmine Nyree Campus – Thornton St., Sherwood Ave, Landis St.

Detached Single Unit Residential (R1D-H) and Park (P) to **Residential Mixed Use (R-MU)**



Site 2: Jasmine Nyree Campus – Thornton St., Sherwood Ave, Landis St. Detached Single Unit Residential (R1D-H) and Park to Residential Mixed Use (R-MU)

Proposed Height in R-MU:

- Maximum Height without Performance Points 40 feet
- Maximum Height with Performance Points 90 feet

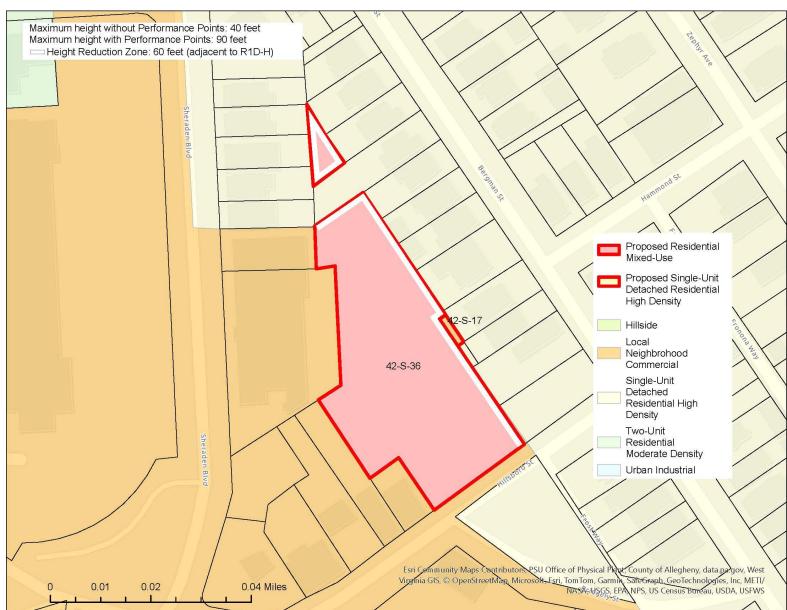
Height Reduction Zone.

• 60 feet - Adjacent to P, R1D, and R2 Districts

Site 2: Hillsboro Street – Residential Mixed-Use (R-MU)

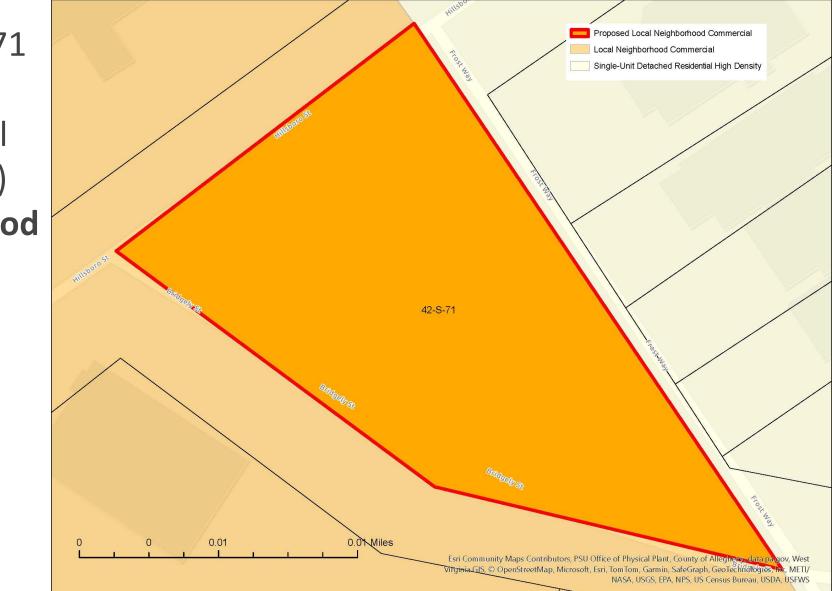
Change parcel 42-S-36: from Local Neighborhood Commercial (LNC) to **Residential Mixed-Use (R-MU)**

Change parcel 42-S-17 (part) from Local Neighborhood Commercial (LNC) to **Single Unit Detached Residential High Density (R1D-H)**



Site 2: Hillsboro Street – Residential Mixed-Use (R-MU)

Change parcel 42-S-71 from Single Unit Detached Residential High Density (R1D-H) to Local Neighborhood Commercial (LNC)



Site 2: Hillsboro Street – Residential Mixed-Use (R-MU)

Proposed Height in R-MU:

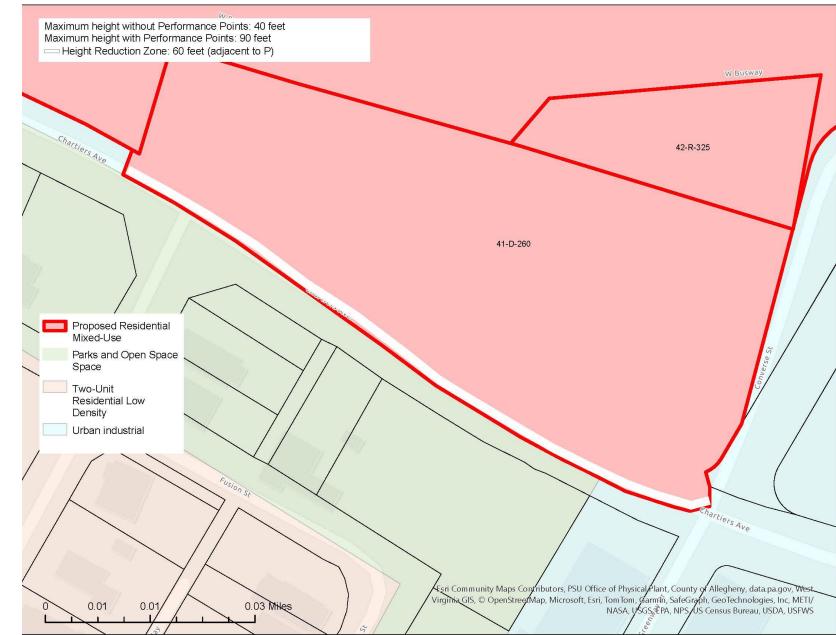
- Maximum Height without Performance Points 40 feet
- Maximum Height with Performance Points 90 feet

Height Reduction Zone .

• 60 Feet - Adjacent to P, R1D, and R2 Districts

Site 4: PRT Park & Ride

Change from Urban Industrial (UI) to **Residential Mixed-Use (R-MU)**



Site 4: PRT Park & Ride

Urban Industrial to Residential – Mixed-Use (R-MU)

Proposed Height in R-MU:

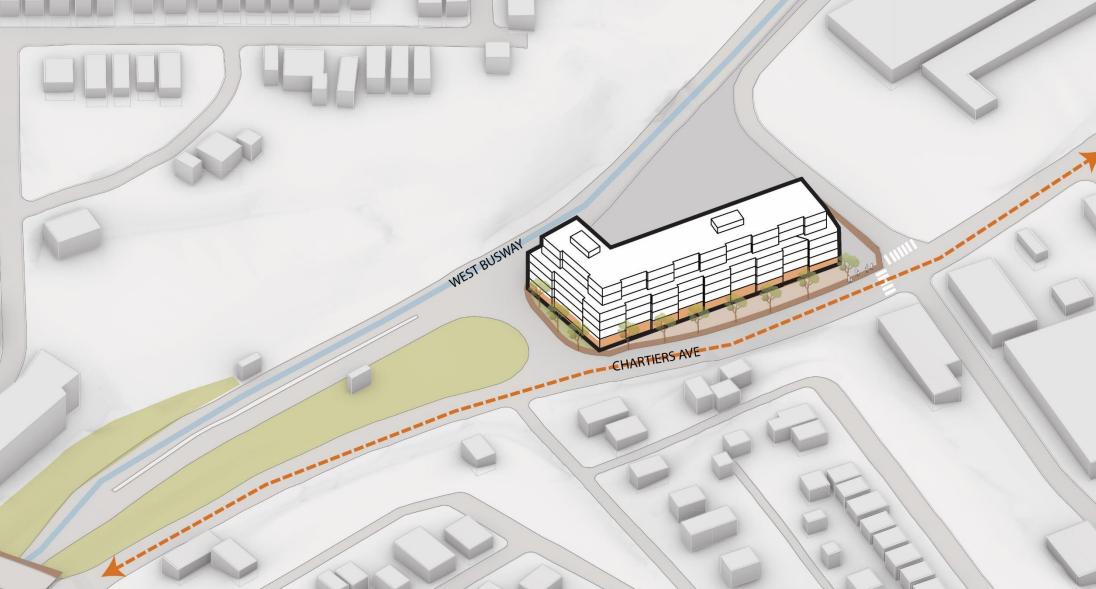
- Maximum Height without Performance Points 40 feet
- Maximum Height with Performance Points 90 feet

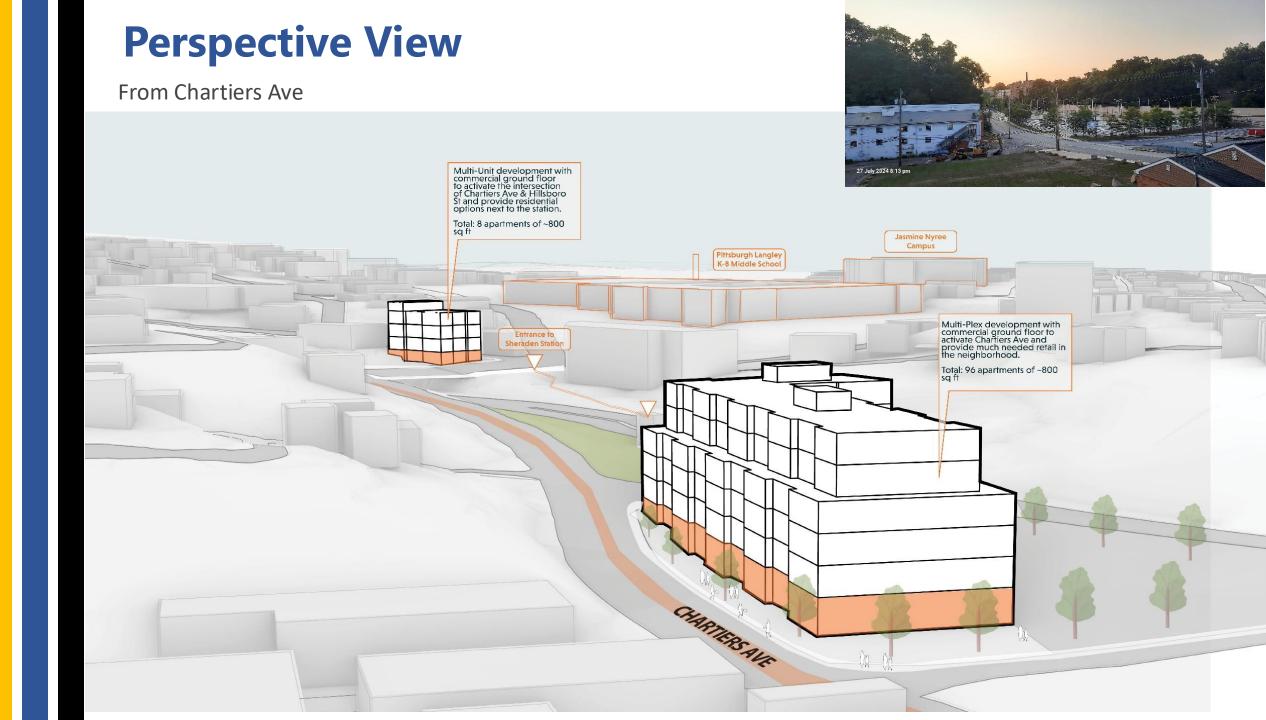
Height Reduction Zone .

• 60 Feet - Adjacent to P, H, and R1D Districts

Site 4: PRT Park & Ride

Urban Industrial to Residential Mixed-Use (R-MU)





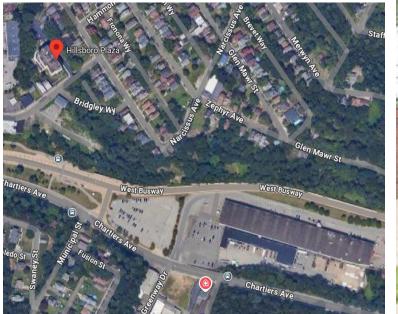
Sites 2 and 4

Proposed Max Height:

<u>90 Feet</u>

Height Precedent:

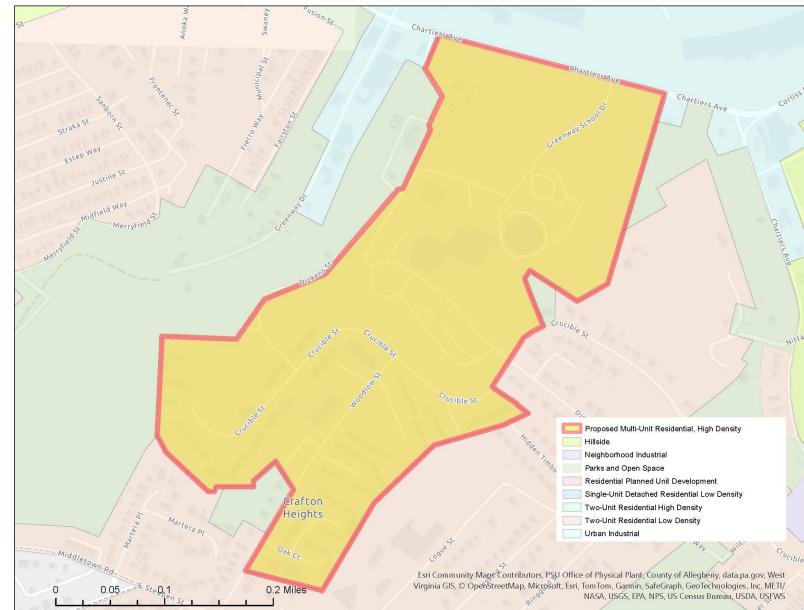
Hillsboro Plaza Retirement Community





Site 3: PCA / Mountain View

Change from Residential Planned Unit Development (RP) to **Multi-Unit Residential – High Density (RM-H)**



What We Heard

- (Prior to briefing, during DAM) Parcels bounded by Brutus, Landis, Thornton, and Sherwood should not be rezoned. Instead, change proposal to include parcels opposite Jasmine Nyree Campus along Ashlyn Street.
- Support for Registered Community Organization Jasmine Nyree Homes, Inc.
- Suggestion to preserve existing housing stock prior to developing new housing
- Concern that increased housing density would stress current neighborhood amenities and City resources; suggest that businesses should come first before housing and increase Police presence
- Opposition to increased housing density, citing parking and safety concerns
- Suggestions for additional rezoning efforts, particularly changes to additional Urban Industrial (UI) close to Sheraden Station

Changes Since Initial Briefing

- (Prior to briefing) Changed proposal to include parcels opposite Jasmine Nyree Campus along Ashlyn Street.
- New maps on Engage PGH, including Height Reduction Zone within proposed R-MU changes

Timeline and Future Engagement



- The EngagePGH page for these amendments will be open until 12/3
- Allows you to review the policies in more detail and leave comments
- Links to other City initiatives

Scan this QR code to get to the EngagePGH page for these amendments!

What comes later?

- Three stations proposed for rezoning now
 - Public Hearing advertised for 12/10
- Many more stations remain
 - Some will be brought to PC after direct community engagement
 - 20 Station areas listed in TOD report to be discussed directly for potential changes
 - Some will be discussed through the Comprehensive Plan
 - 8 Station areas listed in TOD report to be discussed through larger City-wide process before recommendations can be made